


## MAPPA Awareness Training Norfolk October 2019


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### Course Aims

- To provide a general introduction to the principles, purpose and procedures of MAPPA
- To introduce participants to the MAPPA Guidance and other materials, and to familiarise participants with their use and application.




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### What is MAPPA?

MAPPA stands for:

**M**  
**A**  
**P**  
**P**  
**A**




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### What is MAPPA?

MAPPA stands for:

**M**ulti  
**A**gency  
**P**ublic  
**P**rotection  
**A**rrangements

These arrangements are **STATUTORY**



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## Norfolkmappa.org.uk




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## The Purpose of MAPPA is ...

... *“to help to protect the public, including previous victims of crime, from serious harm by sexual and violent offenders.”*

*MAPPA Guidance (2012) Version 4.5 Section 1.1  
(Updated July 2019)*



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## It Does This by:

Ensuring that all relevant agencies **work together effectively** to:



- **Devise, implement and review** robust Risk Management Plans
- **Focus** the available resources in a way which best protects the public from serious harm ...



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## It Does This by:

Ensuring that all relevant agencies **work together effectively** to:



- **Identify** all relevant offenders
- **Complete comprehensive risk assessments** that take advantage of co-ordinated information sharing across the agencies.



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## MAPPA is Not...

A separate agency or body itself

### BUT it is ...

a **MECHANISM** through which agencies can both:

- Discharge their statutory duties
- and**
- Protect the public in a co-ordinated manner.



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## MAPPA is Made up of...

**The Responsible Authority:**  
Police, Prison and Probation

***and***

**Duty to Co-operate Agencies**

YOTs, Employment Services, Education, Housing (inc. Social Landlords) Social Services, Health, NHS Trusts, Electronic Monitoring Services, UK Border Agencies



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## Duty to Co-Operate 1

*“Duty to co-operate agencies are required to co-operate as far as they can do so consistent with the exercise of their statutory functions.”*

(MAPPA Guidance, Section 3.1)



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## Duty to Co-Operate 2

... "Without co-operation there is risk of collision – agencies unintentionally frustrating or compromising the work of one another, sometimes with dangerous consequences".

(MAPPA Guidance, Section 3.8)



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## Strategic Management Board

Made up of:

The Responsible Authority:

Police  
Probation  
and Prison Services

Duty to Co-Operate Agencies

YOTs, Housing, Health, Social Services, Education, Employment, Electronic Monitoring Services, UK Border Agency (as a MINIMUM)

Lay Advisers x 2

Victim Liaison



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## Copy of Minutes Factsheet of 3/10/19

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## Key Messages about MAPPA

- All MAPPA offenders are identified promptly
- Information Sharing is actively undertaken on all offenders
- All offenders are Risk Assessed
- All offenders have a Risk Management plan.



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## Identification

Agencies who have a statutory role in the management of MAPPA eligible offenders must have systems to identify them.

These agencies are:

- Police
- Probation Service
- Prison Service
- Youth Offending Teams (YOTs)
- Mental Health.



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## Bookmark



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## Who is Managed through MAPPA?

### Category One:

#### Registered Sexual Offenders

as specified under part 2 of the Sexual Offences Act 2003.

These are usually referred to as being 'on the sex offenders register'.



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## Who is Managed through MAPPA?

### Category Two:

#### Violent Offenders (and other Sexual Offenders)

- People convicted of a violent or "other" sexual offence (which does not require registration) and have been sentenced to a custodial sentence of at least 12 months or a hospital order
- Qualifying offences (known as sch.15 offences) are listed in appendix 4 of the MAPPA Guidance.

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## Who is Managed through MAPPA?

### Category Three:

#### Other Dangerous Offenders

Those who have committed an offence in the past which indicated capacity to cause serious harm to the public and who because of the assessed risk need multi-agency management at level 2 or 3.



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## PDP

"A person who is not eligible for management under MAPPA but whose behaviour gives reasonable grounds for believing that there is a present likelihood of them committing an offence or offences that will cause serious harm"

- ACPO (2010 V2)



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## Why is Information Sharing Important ?

"The purpose of sharing information about individuals is to **enable the relevant agencies to work more effectively together in assessing risks and considering how to manage them.**

This points towards sharing all the available information that is relevant so that nothing is overlooked and public protection is not compromised."



MAPPA Guidance (2012) Version 4.3 Sect 9.4

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## Information Sharing Must:

- Have lawful authority
- (See section 325(4) of the CJA 2003 which makes provision for information sharing in MAPPA cases)
- Must comply with the six Data Protection Principles set out in the Data Protection Act. (Detailed information in MAPPA guidance Chapter 10)
- Be necessary
- Be proportionate
- Ensure the safety and security of the information shared.



MAPPA Guidance (2012) Version 4.3 Section 9

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## Beware the "Data Protection Mythology"

- Duties of confidentiality are overridden when a confidence is breached in the public interest
- The prevention, detection, investigation and punishment of serious crime, and the prevention of abuse or serious harm will usually be sufficiently strong public interests to override the duty
- **NOTE: This is established by Case Law.**



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## WARNING



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## Be Aware of GDPR

- From May 2018 the Data Protection Act was replaced by the **GENERAL DATA PROTECTION REGULATIONS (GDPR)**
- This is a new EU Law and it has been made clear that it will continue to apply post-Brexit
- All organisations should be operating within the principles of the new law.



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## GDPR

- If you have information regarding child protection, abuse, serious crime or risk of serious harm **GDPR will NOT be a barrier for sharing information**
- Safety and welfare of children, protection from serious harm and the prevention of serious crime will **ALWAYS** come first.



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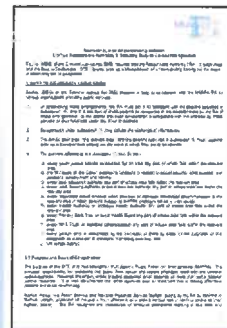
## What do YOU Need to Know?

- 1) What is your agency policy on Information Sharing?
- 2) Who would you go to if you were unsure of what you could share?
- 3) Do you know what your local MAPPA SMB Information Sharing Protocol says?



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## Copy of Protocol



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### Who is This?



Daniel (Dano) Sonnex



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### Who is This?



John Monckton



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### Who is This?



Peter Connolly



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### Who is This?



Victoria Climbié



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### Inquiries

Q) What sort of criticisms were levelled at statutory agencies in the enquiries that were held following high profile deaths that “could have been avoided”?



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### Findings from Inquiries

- Poor inter-agency communication
- Procedures not known or not followed
- Failure to listen to significant people
- Poor planning and lack of ownership
- Conscious or unconscious discrimination ('Misguided cultural sensitivity').



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## MAPPA Inquiries – Key Quotes

*“Over emphasis on process and targets with computer systems and form filling taking priority over protecting children” – Review into Peter Connelly ‘Baby P’ case*

*“It seems like they have to do all this form filling. Their bosses bosses make them do it – but it makes them forget about us.” – 16 year old cared for child giving evidence to Lord Laming*



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## MAPPA is about **RISK** and **MANAGING RISK**



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## Risk Assessment Tools

Approved Assessment Tools throughout England and Wales are:

- OASys (Offender Assessment System)
- Risk Matrix 2000 for adult male sexual offenders(RM2000)
- Asset for young offenders
- SARN (Structured Assessment of Risk and Need – Sex Offenders)
- SARA (Spousal Assault Risk Assessment)
- ARMS (Active Risk Management System – Sexual Aggression).



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## Risk Management

“Risk Management is the construction and implementation of a plan which addresses the identified risk factors and protective factors. In effect it is what staff **do** with an offender that is crucial. It is not an exact science as it is not possible to eliminate risk entirely. It is crucial that decisions made are defensible.”

MAPPA Guidance (2012) Version 4.3 Section 12.2



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## Risk Management

...“Each case is managed at the lowest appropriate level that is consistent with providing a defensible Risk Management Plan.”

MAPPA Guidance (2012) Version 4.3 Section 12.2



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## MAPPA Level One Management

### Level 1: Ordinary Agency Management

Used in cases in which the risks posed by the offender can be managed by the agency responsible for supervision/case management of the offender.

This does not mean that other agencies will not be involved, only that it is not necessary to actively manage through multi-agency meetings.



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## MAPPA Level Two Management

### Level 2: Multi-Agency Public Protection Meeting

Used in cases where it is determined that the management issues require active conferencing.

Cases may also be referred to level 2 after having been managed at level 3 when, for example, the need for the resources available at level 3 has diminished or where the complexity of the multi-agency management of the risks have been brokered and a Risk Management Plan has been firmly established.



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## MAPPA Level Three Management

### Level 3: Multi-Agency Public Protection Meeting

Used where it is determined that the management issues require:

- Active conferencing **AND**
- Senior Representation in order to be able to commit significant resources at short notice **AND/OR**
- Where there are significant media issues and/or public interest in the case.



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## MAPPA is about Defensible Decision Making

- Appropriate levels of knowledge and skill
- Appropriate use of information
- Risk assessment grounded in the evidence
- Communication with relevant others
- Risk Management Plan linked to risks and risk level
- Risk Management Plan delivered with integrity
- All reasonable steps have been taken
- Information collected and thoroughly evaluated
- Clear recording.



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## Defensible Decision Making

*"When an offender is being supervised in the community it is simply not possible to eliminate risk altogether, but the public is entitled to expect that the authorities will do their job properly."* –



(Serious incident report into the death of John Monckton)



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For comprehensive details and guidance for the drawing up of a "sound" risk management plan please refer to  
*MAPPA Guidance (2012) Version 4.3 Section 1.1*



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## MAPPA and DISCLOSURE...



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## MAPPA Disclosure

- May be needed to protect the public
- Disclosure must have lawful authority
- Disclosure must be necessary
- Disclosure must be proportionate to risk and done in ways, which ...
- Ensure safety and security of the information disclosed, and ...
- Are accountable.



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## The Child Sex Offender Disclosure Scheme

- If an individual is found to have convictions for sexual offences against children and poses a risk of causing serious harm there is a presumption that this information will be disclosed to the person who is best placed to protect the child or children where this is necessary for this purpose
- MAPPA Guidance (p58) contains a link to the Child Offender Disclosure Scheme.



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## M.A.S.H.

- Multi Agency Safeguarding Hub
- Anybody can apply for information about a new partner, or the new partner of someone with whom they have involvement. This would particularly apply when children are involved.
- 0344 800 8020



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## Group task Mr.Offender

1. Decision on Level and Category?
2. Any child protection concerns (page 7)?
3. Victim concerns ?
4. Invitees (page 11)
5. Meeting actions to ensure safeguarding?
6. Disclosure



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## Local Contacts

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07966 170017



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## References

*ACPO (2010 V2) Guidance on Protecting the Public: Managing Sexual and Violent Offenders*

*MAPPA Guidance (2012) Version 4.3  
Section 1.1.*

[Norfolkmappa.org.uk](http://Norfolkmappa.org.uk)



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**Many thanks  
Any Questions?**



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